

Congress of the United States

House of Representatives

COMMITTEE ON OVERSIGHT AND REFORM

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September 10, 2019

The Honorable J. Russell George
Inspector General
Treasury Inspector General for Tax Administration
1401 H Street, N.W.
Suite 469
Washington, D.C. 20005

Dear Inspector General George:

We are writing to request that you produce a full, unredacted copy of a response you submitted to the Integrity Committee of the Council of the Inspectors General on Integrity and Efficiency (CIGIE), which investigated allegations contained in a letter we sent on February 5, 2014.¹

In the February 5 letter, we raised serious concerns about the Treasury Inspector General for Tax Administration's (TIGTA) compliance with generally accepted government auditing standards in conducting its performance audit entitled, *Inappropriate Criteria Were Used to Identify Tax-Exempt Applications for Review*. These standards exist to ensure the quality, integrity, objectivity, and independence of audits, including those we rely on heavily in conducting the fundamental responsibilities of our Committee.

As explained, TIGTA appeared to engage in a partisan audit acceptance and initiation process; gave incomplete, inaccurate, and misleading responses to questions from Members of Congress; omitted key facts from its final product; failed to give Congress timely notification of new developments; and even made statements that could be viewed as attempts to intimidate congressional criticism of audit methods and conclusions. We wrote:

¹ Letter from Ranking Member Gerald E. Connolly, Subcommittee on Government Operations, Committee on Oversight and Government Reform, and Ranking Member Matthew Cartwright, Subcommittee on Economic Growth, Job Creation, and Regulatory Affairs Committee on Oversight and Government Reform, to Beth Cobert, Deputy Director for Management, Office of Management and Budget, and Executive Chair, Council of the Inspectors General on Integrity and Efficiency, Phyllis K. Fong, Inspector General, Department of Agriculture and Chair, Council of the Inspectors General on Integrity and Efficiency, and Joseph S. Campbell, Deputy Assistant Director, Criminal Investigative Division, Federal Bureau of Investigation, and Chair, Integrity Committee, Council of the Inspectors General on Integrity and Efficiency (Feb. 5, 2014) (online at <https://connolly.house.gov/uploads/connolly-cartwright%20complaint%20-%20cigie%20-%2002%2005%202014.pdf>).

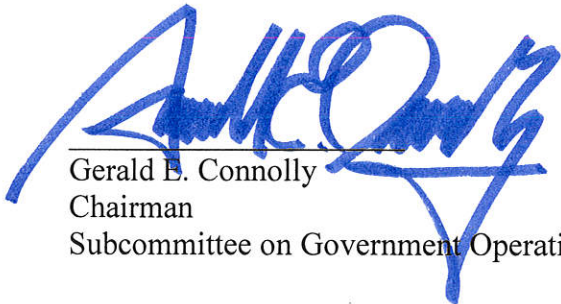
TIGTA produced a fundamentally flawed performance audit of the activities of the Internal Revenue Service's Tax Exempt and Government Entities Division that harmed the public interest to such a severe extent that trust and confidence in TIGTA's independence, ethics, competence, and quality control have been called into question and its effectiveness is threatened.²

Committee staff first requested your response to CIGIE on September 17, 2014, and they were assured by your staff that a response would be provided shortly. After not receiving your response for months, we sent a formal request to you on February 26, 2015.³ Unfortunately, you did not produce the documents at any point in the years since our request.

We are reiterating this request and expect that you will voluntarily produce the documents we have sought for over four years.

Please respond by close of business on September 24, 2019. Thank you for your consideration.

Sincerely,



Gerald E. Connolly
Chairman
Subcommittee on Government Operations



Matt Cartwright
Member of Congress

² Letter from Ranking Member Gerald E. Connolly, Subcommittee on Government Operations, House Committee on Oversight and Government Reform, and Ranking Member Matthew Cartwright, Subcommittee on Economic Growth, Job Creation, and Regulatory Affairs, Committee on Oversight and Government Reform, to Beth Cobert, Deputy Director for Management, Office of Management and Budget, and Executive Chair, Council of the Inspectors General on Integrity and Efficiency, Phyllis K. Fong, Inspector General, Department of Agriculture and Chair, Council of the Inspectors General on Integrity and Efficiency, and Joseph S. Campbell, Deputy Assistant Director, Criminal Investigative Division, Federal Bureau of Investigation, and Chair, Integrity Committee, Council of the Inspectors General on Integrity and Efficiency (Feb. 5, 2014) (online at <https://connolly.house.gov/uploads/connolly-cartwright%20complaint%20-%20cigie%20-%2002%2005%202014.pdf>).

³ Letter from Ranking Member Gerald E. Connolly, Subcommittee on Government Operations, Committee on Oversight and Government Reform, and Ranking Member Matthew Cartwright, Subcommittee on Economic Growth, Job Creation, and Regulatory Affairs, Committee on Oversight and Government Reform, to J. Russell George, Treasury Inspector General for Tax Administration (Feb. 26, 2015) (online at <https://democrats-oversight.house.gov/sites/democrats.oversight.house.gov/files/2015-02-26.Connolly%20Cartwright%20to%20George-TIGTA%20re%20Response%20to%20CIGIE%20Requ....pdf>).

Responding to Committee Document Requests

1. In complying with this request, produce all responsive documents that are in your possession, custody, or control, whether held by you or your past or present agents, employees, and representatives acting on your behalf. Produce all documents that you have a legal right to obtain, that you have a right to copy, or to which you have access, as well as documents that you have placed in the temporary possession, custody, or control of any third party.
2. Requested documents, and all documents reasonably related to the requested documents, should not be destroyed, altered, removed, transferred, or otherwise made inaccessible to the Committees.
3. In the event that any entity, organization, or individual denoted in this request is or has been known by any name other than that herein denoted, the request shall be read also to include that alternative identification.
4. The Committees' preference is to receive documents in electronic form (i.e., CD, memory stick, thumb drive, or secure file transfer) in lieu of paper productions.
5. Documents produced in electronic format should be organized, identified, and indexed electronically.
6. Electronic document productions should be prepared according to the following standards:
 - a. The production should consist of single page Tagged Image File ("TIF"), files accompanied by a Concordance-format load file, an Opticon reference file, and a file defining the fields and character lengths of the load file.
 - b. Document numbers in the load file should match document Bates numbers and TIF file names.
 - c. If the production is completed through a series of multiple partial productions, field names and file order in all load files should match.
 - d. All electronic documents produced to the Committees should include the following fields of metadata specific to each document, and no modifications should be made to the original metadata:

BEGDOC, ENDDOC, TEXT, BEGATTACH, ENDATTACH, PAGECOUNT, CUSTODIAN, RECORDTYPE, DATE, TIME, SENTDATE, SENTTIME, BEGINDATE, BEGINTIME, ENDDATE, ENDTIME, AUTHOR, FROM, CC, TO, BCC, SUBJECT, TITLE, FILENAME, FILEEXT, FILESIZE, DATECREATED, TIMECREATED, DATELASTMOD, TIMELASTMOD,

INTMSGID, INTMSGHEADER, NATIVELINK, INTFILPATH, EXCEPTION, BEGATTACH.

7. Documents produced to the Committees should include an index describing the contents of the production. To the extent more than one CD, hard drive, memory stick, thumb drive, zip file, box, or folder is produced, each should contain an index describing its contents.
8. Documents produced in response to this request shall be produced together with copies of file labels, dividers, or identifying markers with which they were associated when the request was served.
9. When you produce documents, you should identify the paragraph(s) or request(s) in the Committees' letter to which the documents respond.
10. The fact that any other person or entity also possesses non-identical or identical copies of the same documents shall not be a basis to withhold any information.
11. The pendency of or potential for litigation shall not be a basis to withhold any information.
12. In accordance with 5 U.S.C. § 552(d), the Freedom of Information Act (FOIA) and any statutory exemptions to FOIA shall not be a basis for withholding any information.
13. Pursuant to 5 U.S.C. § 552a(b)(9), the Privacy Act shall not be a basis for withholding information.
14. If compliance with the request cannot be made in full by the specified return date, compliance shall be made to the extent possible by that date. An explanation of why full compliance is not possible shall be provided along with any partial production.
15. In the event that a document is withheld on the basis of privilege, provide a privilege log containing the following information concerning any such document: (a) every privilege asserted; (b) the type of document; (c) the general subject matter; (d) the date, author, addressee, and any other recipient(s); (e) the relationship of the author and addressee to each other; and (f) the basis for the privilege(s) asserted.
16. If any document responsive to this request was, but no longer is, in your possession, custody, or control, identify the document (by date, author, subject, and recipients), and explain the circumstances under which the document ceased to be in your possession, custody, or control.
17. If a date or other descriptive detail set forth in this request referring to a document is inaccurate, but the actual date or other descriptive detail is known to you or is otherwise apparent from the context of the request, produce all documents that would be responsive as if the date or other descriptive detail were correct.

18. This request is continuing in nature and applies to any newly-discovered information. Any record, document, compilation of data, or information not produced because it has not been located or discovered by the return date shall be produced immediately upon subsequent location or discovery.
19. All documents shall be Bates-stamped sequentially and produced sequentially.
20. Two sets of each production shall be delivered, one set to the Majority Staff and one set to the Minority Staff. When documents are produced to the Committee on Oversight and Reform, production sets shall be delivered to the Majority Staff in Room 2157 of the Rayburn House Office Building and the Minority Staff in Room 2105 of the Rayburn House Office Building. When documents are produced to the Committee on Financial Services, production sets shall be delivered to the Majority Staff in Room 2129 of the Rayburn House Office Building and the Minority Staff in Room 4340 of the O'Neill House Office Building. When documents are produced to the Permanent Select Committee on Intelligence, production sets shall be delivered to Majority and Minority Staff in Room HVC-304 of the Capital Visitor Center.
21. Upon completion of the production, submit a written certification, signed by you or your counsel, stating that: (1) a diligent search has been completed of all documents in your possession, custody, or control that reasonably could contain responsive documents; and (2) all documents located during the search that are responsive have been produced to the Committee.

Definitions

1. The term "document" means any written, recorded, or graphic matter of any nature whatsoever, regardless of how recorded, and whether original or copy, including, but not limited to, the following: memoranda, reports, expense reports, books, manuals, instructions, financial reports, data, working papers, records, notes, letters, notices, confirmations, telegrams, receipts, appraisals, pamphlets, magazines, newspapers, prospectuses, communications, electronic mail (email), contracts, cables, notations of any type of conversation, telephone call, meeting or other inter-office or intra-office communication, bulletins, printed matter, computer printouts, teletypes, invoices, transcripts, diaries, analyses, returns, summaries, minutes, bills, accounts, estimates, projections, comparisons, messages, correspondence, press releases, circulars, financial statements, reviews, opinions, offers, studies and investigations, questionnaires and surveys, and work sheets (and all drafts, preliminary versions, alterations, modifications, revisions, changes, and amendments of any of the foregoing, as well as any attachments or appendices thereto), and graphic or oral records or representations of any kind (including without limitation, photographs, charts, graphs, microfiche, microfilm, videotape, recordings and motion pictures), and electronic, mechanical, and electric records or representations of any kind (including, without limitation, tapes, cassettes, disks, and recordings) and other written, printed, typed, or other graphic or recorded matter of any kind or nature, however produced or reproduced, and whether preserved in writing, film, tape, disk, videotape, or otherwise. A document bearing any notation not a

part of the original text is to be considered a separate document. A draft or non-identical copy is a separate document within the meaning of this term.

2. The term “communication” means each manner or means of disclosure or exchange of information, regardless of means utilized, whether oral, electronic, by document or otherwise, and whether in a meeting, by telephone, facsimile, mail, releases, electronic message including email (desktop or mobile device), text message, instant message, MMS or SMS message, message application, or otherwise.
3. The terms “and” and “or” shall be construed broadly and either conjunctively or disjunctively to bring within the scope of this request any information that might otherwise be construed to be outside its scope. The singular includes plural number, and vice versa. The masculine includes the feminine and neutral genders.
4. The term “including” shall be construed broadly to mean “including, but not limited to.”
5. The term “Company” means the named legal entity as well as any units, firms, partnerships, associations, corporations, limited liability companies, trusts, subsidiaries, affiliates, divisions, departments, branches, joint ventures, proprietorships, syndicates, or other legal, business or government entities over which the named legal entity exercises control or in which the named entity has any ownership whatsoever.
6. The term “identify,” when used in a question about individuals, means to provide the following information: (a) the individual’s complete name and title; (b) the individual’s business or personal address and phone number; and (c) any and all known aliases.
7. The term “related to” or “referring or relating to,” with respect to any given subject, means anything that constitutes, contains, embodies, reflects, identifies, states, refers to, deals with, or is pertinent to that subject in any manner whatsoever.
8. The term “employee” means any past or present agent, borrowed employee, casual employee, consultant, contractor, de facto employee, detailee, fellow, independent contractor, intern, joint adventurer, loaned employee, officer, part-time employee, permanent employee, provisional employee, special government employee, subcontractor, or any other type of service provider.
9. The term “individual” means all natural persons and all persons or entities acting on their behalf.