..... (Original Signature of Member)

112TH CONGRESS 2D Session



To provide incentives for States to invest in practices and technology that are designed to expedite voting at the polls and to simplify voter registration.

IN THE HOUSE OF REPRESENTATIVES

Mr. CONNOLLY of Virginia (for himself and Mr. LANGEVIN) introduced the following bill; which was referred to the Committee on

A BILL

- To provide incentives for States to invest in practices and technology that are designed to expedite voting at the polls and to simplify voter registration.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Fair, Accurate, Secure,
- 5 and Timely Voting Act of 2012" or the "FAST Voting
- 6 Act of 2012".

| 1 | SEC. 2. INCENTIVES FOR STATES TO INVEST IN PRACTICES |
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| 2 | AND TECHNOLOGY THAT ARE DESIGNED TO |
| 3 | EXPEDITE VOTING AT THE POLLS AND SIM- |
| 4 | PLIFY VOTER REGISTRATION. |
| 5 | (a) PURPOSES.—The purposes of this section are |
| 6 | to— |
| 7 | (1) provide incentives for States to invest in |
| 8 | practices and technology that are designed to expe- |
| 9 | dite voting at the polls; and |
| 10 | (2) provide incentives for States to simplify |
| 11 | voter registration. |
| 12 | (b) RESERVATION OF FUNDS.—From the amount |
| 13 | made available to carry out this section for a fiscal year, |
| 14 | the Attorney General may reserve not more than 10 per- |
| 15 | cent of such amount to carry out activities related to- |
| 16 | (1) technical assistance; and |
| 17 | (2) outreach and dissemination. |
| 18 | (c) Program Authorized.— |
| 19 | (1) IN GENERAL.—From the amounts made |
| 20 | available under subsection (h) for a fiscal year and |
| 21 | not reserved under subsection (b), the Attorney Gen- |
| 22 | eral shall award grants, on a competitive basis, to |
| 23 | States in accordance with subsection $(d)(2)$, to en- |
| 24 | able the States to carry out the purposes of this sec- |
| 25 | tion. |

| 1 | (2) NUMBER OF GRANTS.—A State may not re- |
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| 2 | ceive more than 1 grant under this section per grant |
| 3 | period. |
| 4 | (3) DURATION OF GRANTS.— |
| 5 | (A) IN GENERAL.—A grant under this sec- |
| 6 | tion shall be awarded for a period of not more |
| 7 | than 4 years. |
| 8 | (B) CONTINUATION OF GRANTS.—A State |
| 9 | that is awarded a grant under this section shall |
| 10 | not receive grant funds under this section for |
| 11 | the second or any subsequent year of the grant |
| 12 | unless the State demonstrates to the Attorney |
| 13 | General, at such time and in such manner as |
| 14 | determined by the Attorney General, that the |
| 15 | State is— |
| 16 | (i) making progress in implementing |
| 17 | the plan under subsection $(d)(1)(C)$ at a |
| 18 | rate that the Attorney General determines |
| 19 | will result in the State fully implementing |
| 20 | such plan during the remainder of the |
| 21 | grant period; or |
| 22 | (ii) making progress against the per- |
| 23 | formance measures set forth in subsection |
| 24 | (e) at a rate that the Attorney General de- |
| 25 | termines will result in the State reaching |

| 1 | its targets and achieving the objectives of |
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| 2 | the grant during the remainder of the |
| 3 | grant period. |
| 4 | (d) Applications.— |
| 5 | (1) APPLICATIONS.—Each State that desires to |
| 6 | receive a grant under this section shall submit an |
| 7 | application to the Attorney General at such time, in |
| 8 | such manner, and containing such information as |
| 9 | the Attorney General may reasonably require. At a |
| 10 | minimum, each such application shall include— |
| 11 | (A) documentation of the applicant's |
| 12 | record, as applicable— |
| 13 | (i) in providing various voter registra- |
| 14 | tion opportunities; |
| 15 | (ii) in providing early voting; |
| 16 | (iii) in providing absentee voting; |
| 17 | (iv) in providing assistance to voters |
| 18 | who do not speak English as a primary |
| 19 | language; |
| 20 | (v) in providing assistance to voters |
| 21 | with disabilities; |
| 22 | (vi) in providing effective access to |
| 23 | voting for members of the armed services; |
| 24 | (vii) in providing formal training of |
| 25 | election officials; |

| 1 | (viii) in auditing or otherwise docu- |
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| 2 | menting waiting times at polling stations; |
| 3 | (ix) in allocating polling locations, |
| 4 | equipment, and staff to match population |
| 5 | distribution; |
| 6 | (x) in responding to voting irregular- |
| 7 | ities and concerns raised at polling sta- |
| 8 | tions; |
| 9 | (xi) in creating and adhering to con- |
| 10 | tingency voting plans in the event of a nat- |
| 11 | ural or other disaster; and |
| 12 | (xii) with respect to any other per- |
| 13 | formance measure described in subsection |
| 14 | (e) that is not included in clauses (i) |
| 15 | through (xi); |
| 16 | (B) evidence of conditions of innovation |
| 17 | and reform that the applicant has established |
| 18 | and the applicant's proposed plan for imple- |
| 19 | menting additional conditions for innovation |
| 20 | and reform, including— |
| 21 | (i) a description of how the applicant |
| 22 | has identified and eliminated ineffective |
| 23 | practices in the past and the applicant's |
| 24 | plan for doing so in the future; |

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| 1 | (ii) a description of how the applicant |
| 2 | has identified and promoted effective prac- |
| 3 | tices in the past and the applicant's plan |
| 4 | for doing so in the future; and |
| 5 | (iii) steps the applicant has taken and |
| 6 | will take to eliminate statutory, regulatory, |
| 7 | procedural, or other barriers and to facili- |
| 8 | tate the full implementation of the pro- |
| 9 | posed plan under this subparagraph; |
| 10 | (C) a comprehensive and coherent plan for |
| 11 | using funds under this section, and other Fed- |
| 12 | eral, State, and local funds, to improve the ap- |
| 13 | plicant's performance on the measures de- |
| 14 | scribed in subsection (e), consistent with cri- |
| 15 | teria set forth by the Attorney General, includ- |
| 16 | ing how the applicant will, if applicable— |
| 17 | (i) provide flexible registration oppor- |
| 18 | tunities, including online and same-day |
| 19 | registration and registration updating; |
| 20 | (ii) provide early voting, at a min- |
| 21 | imum of 9 of the 10 calendar days pre- |
| 22 | ceding an election, at sufficient and flexible |
| 23 | hours; |
| 24 | (iii) provide absentee voting, including |
| 25 | no-excuse absentee voting; |
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| 1 | (iv) provide assistance to voters who |
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| 2 | do not speak English as a primary lan- |
| 3 | guage; |
| 4 | (v) provide assistance to voters with |
| 5 | disabilities, including visual impairment; |
| 6 | (vi) provide effective access to voting |
| 7 | for members of the armed services; |
| 8 | (vii) provide formal training of elec- |
| 9 | tion officials, including State and county |
| 10 | administrators and volunteers; |
| 11 | (viii) audit and reduce waiting times |
| 12 | at polling stations; |
| 13 | (ix) allocate polling locations, equip- |
| 14 | ment, and staff to match population dis- |
| 15 | tribution; |
| 16 | (x) respond to any reports of voting |
| 17 | irregularities or concerns raised at the poll- |
| 18 | ing station; |
| 19 | (xi) create contingency voting plans in |
| 20 | the event of a natural or other disaster; |
| 21 | and |
| 22 | (xii) improve the wait times at the |
| 23 | persistently poorest performing polling sta- |
| 24 | tions within the jurisdiction of the appli- |
| 25 | cant; |

| 1 | (D) evidence of collaboration between the |
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| 2 | State, local election officials, and other stake- |
| 3 | holders, in developing the plan described in sub- |
| 4 | paragraph (C), including evidence of the com- |
| 5 | mitment and capacity to implement the plan; |
| 6 | (E) the applicant's annual performance |
| 7 | measures and targets, consistent with the re- |
| 8 | quirements of subsection (e); and |
| 9 | (F) a description of the applicant's plan to |
| 10 | conduct a rigorous evaluation of the effective- |
| 11 | ness of activities carried out with funds under |
| 12 | this section. |
| 13 | (2) CRITERIA FOR EVALUATING APPLICA- |
| 14 | TIONS.— |
| 15 | (A) Award basis.—The Attorney General |
| 16 | shall award grants under this section on a com- |
| 17 | petitive basis, based on the quality of the appli- |
| 18 | cations submitted under paragraph (1), includ- |
| 19 | ing— |
| 20 | (i) each applicant's record in the |
| 21 | areas described in paragraph (1)(A); |
| 22 | (ii) each applicant's record of, and |
| 23 | commitment to, establishing conditions for |
| 24 | innovation and reform, as described in |
| 25 | paragraph (1)(B); |

| 1 | (iii) the quality and likelihood of suc- |
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| 2 | cess of each applicant's plan described in |
| 3 | paragraph $(1)(C)$ in showing improvement |
| 4 | in the areas described in paragraph (1)(A), |
| 5 | including each applicant's capacity to im- |
| 6 | plement the plan and evidence of collabora- |
| 7 | tion as described in paragraph $(1)(D)$; and |
| 8 | (iv) each applicant's evaluation plan |
| 9 | as described in paragraph $(1)(F)$. |
| 10 | (B) EXPLANATION.—The Attorney General |
| 11 | shall publish an explanation of how the applica- |
| 12 | tion review process under this paragraph will |
| 13 | ensure an equitable and objective evaluation |
| 14 | based on the criteria described in subparagraph |
| 15 | (A). |
| 16 | (e) Performance Measures.—Each State receiv- |
| 17 | ing a grant under this section shall establish performance |
| 18 | measures and targets, approved by the Attorney General, |
| 19 | for the programs and activities carried out under this sec- |
| 20 | tion. These measures shall, at a minimum, track the |
| 21 | State's progress— |
| 22 | (1) in implementing its plan described in sub- |
| 23 | section $(d)(1)(C);$ |
| 24 | (2) in expediting voting at the polls or simpli- |
| 25 | fying voter registration, as applicable; and |

(3) on any other measures identified by the At torney General.

3 (f) USES OF FUNDS.—Each State that receives a
4 grant under this section shall use the grant funds for any
5 purpose included in the State's plan under subsection
6 (d)(1)(C).

7 (g) REPORTING.—A State that receives a grant under
8 this section shall submit to the Attorney General, at such
9 time and in such manner as the Attorney General may
10 require, an annual report including—

(1) data on the State's progress in achieving
the targets for the performance measures established
under subsection (e);

(2) a description of the challenges the State has
faced in implementing its program and how it has
addressed or plans to address those challenges; and
(3) findings from the evaluation plan as described in subsection (d)(1)(F).

(h) STATE DEFINED.—In this section, the term
20 "State" means each of the several States and the District
21 of Columbia.

(i) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated such sums as may be
necessary to carry out this section.